

## REVIEW ARTICLE

# *Mycobacterium bovis* (bovine tuberculosis) infection in North American wildlife: current status and opportunities for mitigation of risks of further infection in wildlife populations

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Received 31 October 2012; Final revision 1 April 2013; Accepted 2 April 2013;  
first published online 9 May 2013

### SUMMARY

*Mycobacterium bovis* (*M. bovis*), the causative agent of bovine tuberculosis, has been identified in nine geographically distinct wildlife populations in North America and Hawaii and is endemic in at least three populations, including members of the Bovidae, Cervidae, and Suidae families. The emergence of *M. bovis* in North American wildlife poses a serious and growing risk for livestock and human health and for the recreational hunting industry. Experience in many countries, including the USA and Canada, has shown that while *M. bovis* can be controlled when restricted to livestock species, it is almost impossible to eradicate once it has spread into ecosystems with free-ranging maintenance hosts. Therefore, preventing transmission of *M. bovis* to wildlife may be the most effective way to mitigate economic and health costs of this bacterial pathogen. Here we review the status of *M. bovis* infection in wildlife of North America and identify risks for its establishment in uninfected North American wildlife populations where eradication or control would be difficult and costly. We identified four common risk factors associated with establishment of *M. bovis* in uninfected wildlife populations in North America, (1) commingling of infected cattle with susceptible wildlife, (2) supplemental feeding of wildlife, (3) inadequate surveillance of at-risk wildlife, and (4) unrecognized emergence of alternate wildlife species as successful maintenance hosts. We then propose the use of integrated and adaptive disease management to mitigate these risk factors to prevent establishment of *M. bovis* in susceptible North American wildlife species.

**Key words:** Adaptive disease management, Bovidae, bovine tuberculosis, Cervidae, *Mycobacterium bovis*, risk management, Suidae, wildlife.

### INTRODUCTION

Diseases transmitted between wildlife and livestock are increasingly challenging animal health authorities and methods used to mitigate the spread of pathogens. In North America it is estimated that at least 79% of diseases reportable to the World Organisation for Animal Health (OIE) have a wildlife component [1].

In North America, establishment of *Mycobacterium bovis*, the causative agent of bovine tuberculosis (bTB), in wildlife is recognized as an impediment to eradication in cattle [2]. *M. bovis* has one of the broadest host ranges of all known pathogens, affecting many groups of mammals [3]. In some parts of the world, this bacterial pathogen has spilled over from cattle into wildlife, where it has persisted as a reservoir of infection and thwarted efforts to eradicate the disease from farm animal populations. Major free-ranging hosts of endemic *M. bovis* infection include the European badger (*Meles meles*) in the UK and

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Ireland [4–7], brushtail possum (*Trichosurus vulpecula*) in New Zealand [8, 9], Cape buffalo (*Syncerus caffer*) and greater kudu (*Tragelaphus strepsiceros*) in southern Africa [10–12], elk (*Cervus canadensis*) and American bison (*Bison bison*) in Canada [13], white-tailed deer (*Odocoileus virginianus*) in the USA [14, 15], and wild boar (*Sus scrofa*) in Spain [16, 17]. Many other species, including humans, are susceptible to *M. bovis* but are not believed to sustain transmission in the absence of infection from another species [3] or a change in population or behaviour that enhances disease spread [18]. The host status of a species with regard to *M. bovis* may differ between regions or may change over time depending on population density or management regimen [18]. This, in turn, is the basis for efforts to manage or eradicate *M. bovis* in wildlife and domestic animals.

Here we present a systematic review of the English scientific literature ( $n=163$ ) to evaluate the status of *M. bovis* in free-ranging wildlife of North America. We had three goals: first, to evaluate the known status of *M. bovis* in wildlife populations of North America; second, to identify potential risks for establishment of *M. bovis* in uninfected North American wildlife populations where eradication or control would be difficult and costly; and third, to highlight critical issues faced in managing *M. bovis* at the livestock–wildlife interface.

## METHODS

We used a systematic literature review to identify and characterize studies on the status of *M. bovis* in free-ranging wildlife populations in North America [19, 20]. Our review focused on literature published since 1900. All literature relating to the microbiology, epidemiology, or occurrence of *M. bovis* in wildlife were considered eligible and are reflected in the use of the broad search terms: bovine tuberculosis, *Mycobacterium bovis*, *M. bovis*, and wildlife. The review focused only on the scientific peer-reviewed literature, edited book chapters, and government technical reports in the public domain. We expect that this search will have captured the majority of the scientific publications on *M. bovis* in the wildlife of North America.

The literature review involved three steps. First, we identified key words for use in the search process. Second, we conducted a systematic review of PubMed, Scopus, and Web of Science according to the search terms. Finally, once all relevant sources were identified and retrieved, we reviewed and

categorized each paper. Categories were identified *a-priori* and included (1) status of *M. bovis* in wildlife which included case reports, pathology findings, surveillance reports, and molecular epidemiology studies; (2) epidemiology characterization which included analysis of factors associated with transmission or drivers of infection in the wildlife population; (3) mitigation studies evaluating or reporting the use of vaccination development, eradication tools, or other control methods. To identify potential risk factors, studies were reviewed and common themes related to the occurrence of *M. bovis* in free-ranging wildlife were identified. Risk factors identified in each study were enumerated in table format for easy comparison. The frequency with which each risk factor was reported across all studies was assessed and tallied. We report the risk factors most commonly reported in the literature. Due to differing methodologies and often incomplete reporting of results, meta-analysis was not applicable for assessment of risk factors.

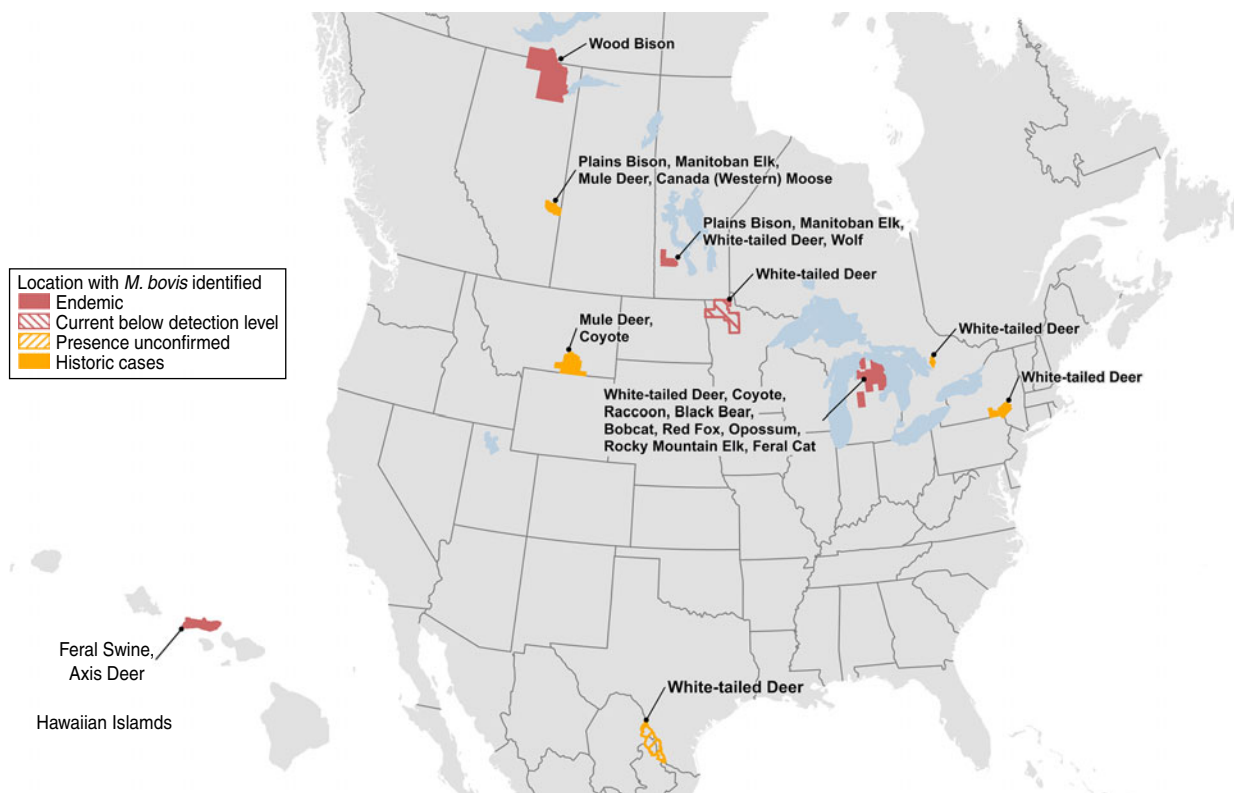
## RESULTS

### Status of *M. bovis* infection in North American and Hawaiian wildlife species

#### *Cervidae*

Historically bTB has been identified and confirmed in nine geographically distinct wildlife populations in North America and Hawaii and is thought to be endemic in three cervid populations (Fig. 1, Table 1). Before the 1990s, *M. bovis* had only rarely been reported in free-ranging Cervidae in North America. In Canada, Hadwen [21] confirmed *M. bovis* infection in elk, moose (*Alces alces*), and mule deer (*O. hemionus*) that ranged with *M. bovis*-infected bison in the Buffalo National Park in east-central Alberta. Belli [22] reported *M. bovis* in a white-tailed deer in Ontario, Canada. In the USA, Levine [23] and Friend *et al.* [24] each reported two cases of *M. bovis* in white-tailed deer in New York, and Ferris *et al.* [25] reported two cases in white-tailed deer in Illinois. In Michigan, a *M. bovis*-infected white-tailed deer was documented in 1975 [15] and in Montana, a free-ranging mule deer living near a *M. bovis*-infected elk ranch was diagnosed with *M. bovis* [26].

More recently, hunter harvest surveillance by the Michigan Department of Natural Resources in 1995 identified via bacterial culture an endemic focus of *M. bovis* in free-ranging white-tailed deer within a five-county area of the northeastern Lower Peninsula



**Fig. 1.** [colour online]. Reported locations (counties and municipalities) of bovine tuberculosis in North American wildlife.

after *M. bovis* was diagnosed in a hunter-killed white-tailed deer [15, 27–29]. In response, the state established a special deer management unit that encompassed the core area of infected deer. Despite previous reports of *M. bovis*-infected white-tailed deer in New York and Ontario, this focus of infection represented the first known persistent reservoir of *M. bovis* in white-tailed deer in the North America [9]. It is believed that *M. bovis* was transmitted from cattle to deer in Michigan sometime during the early to mid-1900s when bTB was widespread in cattle in the state. Epidemiological models estimate that transmission from cattle to deer occurred around 1955 [9].

To manage the epizootic, Michigan adopted two principal management strategies in the affected five-county area [14]. First, the state increased hunter harvests to reduce deer population density. Second, it placed restrictions on supplemental feeding and baiting of deer. Voluntary restrictions were initially sought from the public and hunt clubs, followed by a regulatory ban on feeding and baiting within the bTB area and the rest of the state. In addition, Michigan adopted a moratorium on establishing new captive cervid facilities. Hunter harvest has

reduced the five-county deer population by about 50% and, concurrent with these management actions, *M. bovis* prevalence has declined from 4.9% to about 1.7% in adult deer [14, 30]. Rocky Mountain elk (*C. canadensis*) have also periodically been found to be infected, however at a low apparent prevalence of 0.3% [31].

In 2006, *M. bovis* was discovered and confirmed using bacterial culture in white-tailed deer in Minnesota in conjunction with an outbreak of *M. bovis* in beef cattle [32]. One of 474 hunter-harvested deer tested in the vicinity of infected cattle herds was positive for *M. bovis*, and targeted culling and surveillance identified another positive deer. Epidemiological linkages between *M. bovis*-infected deer and cattle were supported by the proximity of deer and cattle cases and *M. bovis* strain identity between cattle and deer. The state responded by initiating more rigorous sampling protocols to estimate prevalence of *M. bovis* in the deer population and conducted widespread culling to reduce deer densities. Hunter-harvested deer surveillance during the autumn hunting season is conducted and if *M. bovis*-infected deer are identified, targeted culling is conducted in the spring around areas where infected deer have

Table 1. Reported and confirmed cases of *Mycobacterium bovis* infection in free-ranging wildlife of North America

	Status	Prevalence (%)	Year	Species	Reference
<b>USA</b>					
Hawaii	Endemic	<5.0	1970, 1971, 1972, 1981, 1998	Axis deer	[43, 107, 108]
Michigan	Endemic	20.0–3.8	1980, 1994, 1999–present	Feral swine	[43, 45, 108]
		4.9–0.2	1975, 1994–present	White-tailed deer	[14, 15, 109]
		52–4.8	1996–1999; 2003–2005	Coyote	[14, 47, 48, 110]
		4.6–2.4	1996–2003	Raccoon	[14, 47, 110]
		3.3–2.4	1996–2003	Black bear	[14, 47, 110]
		12.5–7.0	1996–2003	Bobcat	[14, 47, 110]
		16.6–10.0	1996–2003	Red fox	[14, 47, 110]
		2.4	1996–2003	Opossum	[14]
		0.3	2000, 2001, 2003	Rocky Mountain elk	[14]
		n.a.	2000	Feral cat	[111]
Minnesota	Below detection level	<1.2	2005–present	White-tailed deer	[32, 33, 112]
Montana	Reported	4.9	1994	Mule deer	[26]
		4.3	1994	Coyote	[26]
New York	Reported	n.a.	1933, 1937, 1961	White-tailed deer	[23, 24, 113, 114]
<b>Canada</b>					
Alberta	Endemic	5.5	1939–40	Manitoban elk	[21, 39]
		5.6	1939–40	Canadian moose	[21, 39]
		0.8	1939–40	Mule deer	[21, 39]
		49.0–42.0	1925–present	Wood bison	[42, 115]
		53.7	1923–37	Plains bison	[21, 39]
Manitoba	Endemic	n.a.	1937	Plains bison	[75]
		n.a.	1978	Wolf (pups)	[74, 116]
		3.6–0.4	1992, 1998–2005	Manitoban elk	[34, 109]
		<0.5	1998–2005	White-tailed deer	[34, 109]
Ontario	Reported	0.2	1958	White-tailed deer	[22]
<b>Mexico*</b>					
Tamaulipas	Unconfirmed	8.8	2004–2009	White-tailed deer	[37, 38]
Nuevo León	Unconfirmed	8.5	2004–2009	White-tailed deer	[37, 38]
Coahuila	Unconfirmed	6.0–18.7	2004–2009	White-tailed deer	[37, 38]

\* Reports for Mexico represent unconfirmed reports only. They are included here for completeness as they are the only reports of *M. bovis* in wildlife in Mexico. Prevalence reported is for the presence of serum antibodies for bovine purified protein derivative (PPD) and have not been confirmed using bacterial culture.

been found. Based on autumn hunter-harvested sampling, disease prevalence in deer has decreased from 1.2% in 2005 to an undetectable level in 2010 [32, 33].

A similar situation exists in Manitoba, Canada, where a herd of 2500–4000 elk (*C. c. manitobensis*) was implicated in an outbreak of *M. bovis* in 11 cattle herds surrounding Riding Mountain National Park (RMNP) [34]. Commingling of elk and cattle feeding on the same hay bales was considered the most likely mode of transmission between species. Typing of *M. bovis* isolates from this area indicated the presence of a unique strain seemingly unrelated to other strains previously identified in Canada [13, 35]. Management to help reduce transmission of *M. bovis* between

wildlife and cattle around RMNP has included increased *M. bovis* surveillance in wildlife and live-stock, extended hunting seasons to reduce elk and deer populations, barrier fencing to protect hay-storage yards from free-ranging Cervidae, legislation to prevent baiting and concentration of cervids, and prescribed burning to improve wildlife habitat in RMNP [13, 36].

The status of *M. bovis* infection in cervid populations of Mexico is uncertain. Two studies have evaluated the presence of *M. bovis* in free-ranging white-tailed deer in northern Mexico. A serosurvey of white-tailed deer conducted from 2004 to 2009 reported antibody responses to bovine PPD in 8.9% of deer ( $n=347$ ) on six ranches in the states of

Tamaulipas, Nuevo León, and Coahuila [37]. A follow-up study, conducted during the 2009–2010 hunting season, evaluated mandibular lymph nodes and tonsils collected from white-tailed deer for presence of *Mycobacterium* using histopathology, Ziehl–Neelsen staining, mycobacterial isolation and PCR. The study evaluated 44 deer and found that 4–5% had gross changes. Histopathology revealed morphological changes suggestive of tuberculosis such as macrophage aggregation, necrosis, giant cells, mineralization and bacilli acid-alcohol resistance (BAAR). The presence of *M. tuberculosis* complex by amplification of DNA from a tissue sample by PCR was confirmed. However, *M. bovis* has not yet been confirmed in white-tailed deer using bacterial culture, which is considered the ‘gold standard’ for *M. bovis* identification [38].

#### *Bovidae*

Hadwen [21] documented a severe and prolonged outbreak of *M. bovis* in bison in Canada’s Buffalo National Park (BNP) in Wainwright, Alberta during the early to mid-1900s. The bison herd was maintained in a semi free-ranging condition, within a fenced natural area co-inhabited by elk, deer, and moose. More than one-half of about 12000 bison culled between 1923 and 1939 had *M. bovis* lesions at meat inspection, as did about 5–6% of elk and moose and less than 1% of mule deer culled in 1939 and 1940. Because of the number of source herds for these bison, the exact origin(s) of *M. bovis* in BNP cannot be stated with any certainty. Possible sources of *M. bovis* infection included domestic cattle that were pastured with bison before the bison were transported to BNP, cattle in areas adjacent to or within the park, or cattle-bison hybrids in one or more of the source herds [13]. BNP was disbanded in 1939 and the herd was destroyed [13].

Canada’s largest remaining reservoir of *M. bovis* is the free-ranging bison population in and around Wood Buffalo National Park (WBNP), bordering northern Alberta and southern Northwest Territories. *M. bovis* infection was introduced to the park between 1925 and 1928 when more than 6600 plains bison (*B. b. bison*) were imported from the infected herd at BNP [3]. The bison population in WBNP grew to an estimated 12000–15000 animals in the late 1940s and then declined to about 5000 by 1968 [39]. Despite a further decline in bison numbers, prevalence of *M. bovis* has remained high; 39% of 3400 bison

necropsied in the park between 1950 and 1967 had *M. bovis* lesions [40] and 49% of 342 bison captured at WBNP between 1997 and 1999 were positive on either the caudal fold test or a fluorescent polarization assay [41]. Tessaro *et al.* [42] isolated *M. bovis* from 21% of 72 bison found in and around WBNP during 1983–1985 and concluded that *M. bovis* was endemic in the bison population and represented a growing threat to uninfected bison and cattle in the region.

#### *Suidae*

*M. bovis* has not been isolated from feral swine (*Sus scrofa*) on the mainland of North America; however, it has been isolated from feral swine on Molokai Island, Hawaii [11]. The epidemiological role of feral swine was investigated in a multispecies outbreak of *M. bovis* and although *M. bovis* was efficiently transmitted among swine (estimated prevalence of 20%), the disease was controlled in cattle by depopulating infected cattle herds and culling infected swine and deer [43–45]. Post-culling *M. bovis* prevalence in feral swine was estimated to be 3.2% [45]. More recently feral swine were investigated having been suspected of transmitting *M. bovis* to a cow on the island. Subsequent wildlife surveys for *M. bovis* identified five positive swine out of 482 tested, with an estimated apparent prevalence of 1% [46]. Risk of transmission to cattle on the island has been mitigated by maintaining cattle in an area of the island where feral swine are not known to exist.

#### *Other species*

There have been relatively few North American surveys for *M. bovis* in host species other than Cervidae and Bovidae. Rhyan *et al.* [26] reported culture and histopathological evidence of *M. bovis* in 2/16 free-ranging coyotes (*Canis latrans*) collected adjacent to a confined *M. bovis*-infected elk herd in southwestern Montana. Large-scale investigations of *M. bovis* infection rates in carnivores were not reported until Bruning-Fann *et al.* [47] conducted necropsies of 294 carnivores from the *M. bovis*-endemic area of Michigan. Seven animals had microscopic lesions suggestive of *M. bovis* and nine had lymph node cultures positive for *M. bovis* – six coyotes, two raccoons (*Procyon lotor*), one red fox (*Vulpes vulpes*), and one black bear (*Ursus americanus*). Restriction fragment length polymorphism patterns of *M. bovis* isolates were identical in carnivores and deer, indicating that both groups were infected with the same strain.

Moreover, most of the lesions in affected carnivores were in mesenteric lymph nodes, suggesting exposure through ingestion of scavenged material. The location of lesions, variety of species involved, and widely dispersed cases of *M. bovis* (i.e. no foci of infection) were indicative of disease spillover (i.e. the incidental infection of a host species that cannot maintain the infection without continued exposure to a competent host) rather than endemic *M. bovis* in these carnivores [47]. A broader survey of 175 coyotes in Michigan found that 33% were either culture-positive for *M. bovis* or had granulomatous lesions suggestive of *M. bovis* infection [48]. Prevalence of *M. bovis* in coyotes varied regionally from 19% to 52%. Lesions occurred most commonly in the gastrointestinal tract; however, one coyote had advanced disease with lesions occurring in the lung and liver [48]. A study by Johnson *et al.* [49] found that captive coyotes orally inoculated with  $1 \times 10^5$  c.f.u. of *M. bovis* did not become infected or shed *M. bovis* in faeces or oronasally supporting the presumption that coyotes were spillover hosts.

A follow-up study of raccoons in Michigan, reported an estimated apparent prevalence of 2.5%, with 5/199 raccoons testing positive [50]. Another study reported a similar prevalence of *M. bovis* in raccoons, with eight (2.5%) positive out of 333 sampled [31]. Follow-up investigations documented excretion of *M. bovis* in saliva or nasal secretions in raccoons but not in urine or faeces [51]. Current evidence suggests that raccoons are likely a spillover host for *M. bovis* with no significant role in the maintenance of *M. bovis* in livestock [50, 51].

North American opossums (*Didelphis virginiana*) have also been surveyed with an estimated apparent prevalence of 0.5% (2/379) [31] to 3.0% (4/134) [50]. Shedding of *M. bovis* has been reported for North American opossums and experimental inoculation has demonstrated that they are relatively susceptible to *M. bovis* infection. However, opossums do not typically develop generalized disease, and therefore, may not shed the bacteria sufficiently to serve as a reservoir for infecting livestock [52, 53].

Avian species may also be involved in the transmission cycle of *M. bovis*, but their relative importance is not well understood [54–56]. In the El Paso Texas milkshed, pigeons (*Columba livia*), blackbirds (*Agelaius* sp.), and other species were thought to have introduced *M. bovis* into US dairies from dairies in Ciudad Juárez, Mexico, either through mechanical transport of contaminated material or infected birds

shedding *M. bovis* into cattle feed [57]. However, follow-up surveys of tissues from 252 pigeons, nine European starlings (*Sturnus vulgaris*), and one common grackle (*Quiscalus quiscula*) from the 14 infected dairies in El Paso failed to identify *M. bovis* [57]. Blackbirds were not sampled, and the study did not address the potential of birds to mechanically transport *M. bovis*-contaminated material. Currently, this is the only reported survey of wild avian species for *M. bovis* in North America.

### RISK FACTORS FOR TRANSMISSION OF *M. BOVIS* TO NORTH AMERICAN WILDLIFE SPECIES

Four risk factors were consistently and most frequently reported as important to the establishment of *M. bovis* in uninfected wildlife populations in North America: (1) commingling of infected cattle with susceptible wildlife, (2) supplemental feeding of wildlife, (3) inadequate surveillance of at-risk wildlife, and (4) unrecognized emergence of alternate wildlife species as successful maintenance hosts.

#### Commingling of infected cattle with susceptible wildlife

Commingling of livestock, particularly cattle, with wildlife has been associated with the introduction of several pathogens into wildlife populations [58, 59]. In North America, examples include *Brucella abortus* in elk and bison and multiple respiratory pathogens in bighorn sheep [60, 61]. In the six wildlife populations in North America – Michigan, Minnesota, Hawaii, RMNP, BNP, and WBNP – known to currently have or historically had endemic *M. bovis* infection, all are thought to have been established via initial transmission of *M. bovis* from cattle to wildlife. In Manitoba, Canada, commingling of elk and cattle feeding on the same hay bales was considered the most likely mode of transmission between species [34].

Commingling of cattle and cervid species is common throughout North America where domestic and wild ruminants share pasture resources. In many regions of North America commingling of cattle with cervid species has increased as wildlife populations have increased [62]. This is expected to continue with growing conservation efforts that preserve valuable wildlife habitat [63]. In some regions of North America, commingling has increased as a result of game ranching which is a rapidly growing segment of the US animal agriculture industry, particularly in



**Fig. 2.** [colour online]. Examples of livestock and wildlife use of a protein feeder in South Texas.

parts of the South and Midwestern United States [64]. This often controversial industry is thought by some to pose a risk for introducing and establishing additional foci of endemic wildlife diseases, including *M. bovis* [65]. In some locations, exotic hoofstock or native Cervidae are released or baited into a semi free-ranging environment for recreational hunting. There, the animals often mix with cattle and feral swine (Fig. 2), creating an environment for pathogen exchange [66]. Some livestock producers have boosted incomes by combining exotic and native hoofstock game ranching with traditional cattle production; others have replaced cattle with exotic or native hoofstock ranching as a new form of animal agriculture.

### Supplemental feeding of wildlife

Research indicates that supplemental feeding and baiting have been major factors in the propagation and persistence of *M. bovis* in Michigan’s white-tailed deer population [14]. Deer populations with the

highest prevalence of *M. bovis* were clustered on private land where feeding and baiting were common practices. *M. bovis* can survive for months on foodstuffs commonly used by deer [14] and transmission between deer via shared feed has been documented [67]. Shared feed also appears to be the primary route of *M. bovis* transmission from deer to cattle [14, 67]. Furthermore in Michigan the presence of supplemental feeding has been identified as a significant predictor of *M. bovis* prevalence in white-tailed deer [68]. Deer density, which is often increased by supplemental feeding, has also been associated with increased prevalence of *M. bovis* [14]. Collectively these data strongly suggest that supplemental feeding and baiting of deer has been a critical factor in the persistence of *M. bovis* in Michigan’s deer population [14]. States that employ this practice would also be at risk if *M. bovis* were introduced [15, 67–69]. Recreational feeding of wildlife for viewing or hunting is common throughout North America and has been banned or restricted in only 16 states. The remaining

states have few or no regulations regarding feeding of wildlife.

The federal and state feeding grounds in Wyoming, where brucellosis is an ongoing problem in elk, are a particular worry with regard to the spread of wildlife diseases [58, 59] including *M. bovis* [70]. Winter feeding of elk in Wyoming has a long history. The first feedground, the federally operated National Elk Refuge, was created in 1912 to mitigate damage to hay stored for wintering cattle. Over the past century the number of feeding grounds has grown in Wyoming; the state now manages 22 feedgrounds in three counties. On average, these sites support 20500 elk comprising an estimated 80% of the state's total elk population during winter [71–73]. Despite increasing recognition of wildlife disease risks, social and political constraints have allowed for the continued operation of the winter feedgrounds in Wyoming [73]. Several other western states also periodically feed populations of elk, deer, and bighorn sheep during severe winters when animal mortality is expected to be high [73]. Although less of a hazard due to the infrequent nature of these feeding programmes, these practices also pose a risk of spreading of *M. bovis*, if it were introduced.

#### Inadequate surveillance of at-risk wildlife

There is evidence that *M. bovis* infections in free-ranging wildlife may be silent, existing for years or even decades before being detected in hunter-killed animals or emerging or re-emerging in local cattle populations. Examples include Michigan, where *M. bovis* is thought to have persisted for 40–50 years before identification, Hawaii's Molokai Island, where *M. bovis* persisted for years among feral swine before being identified in cattle, and RMNP where bTB was first identified in 1937 but re-emerged in cattle and elk in 1991 more than 50 years after first being discovered in wildlife [74, 75]. Lack of surveillance, poor diagnostic tests, and the extended latency of *M. bovis* pose risks for re-emergence of this pathogen in areas where it has historically existed in wildlife or cattle.

In addition there is likely to be bias associated with historic accounts of *M. bovis* in wildlife. Wobeser [13] discussed the scarcity of documented bTB cases in wild Cervidae in North America during the early to mid-1900s suggesting several factors that may have contributed to the lack of such reports, including the fact that deer were less abundant 40–50 years ago, disease surveillance in wildlife was not a routine practice,

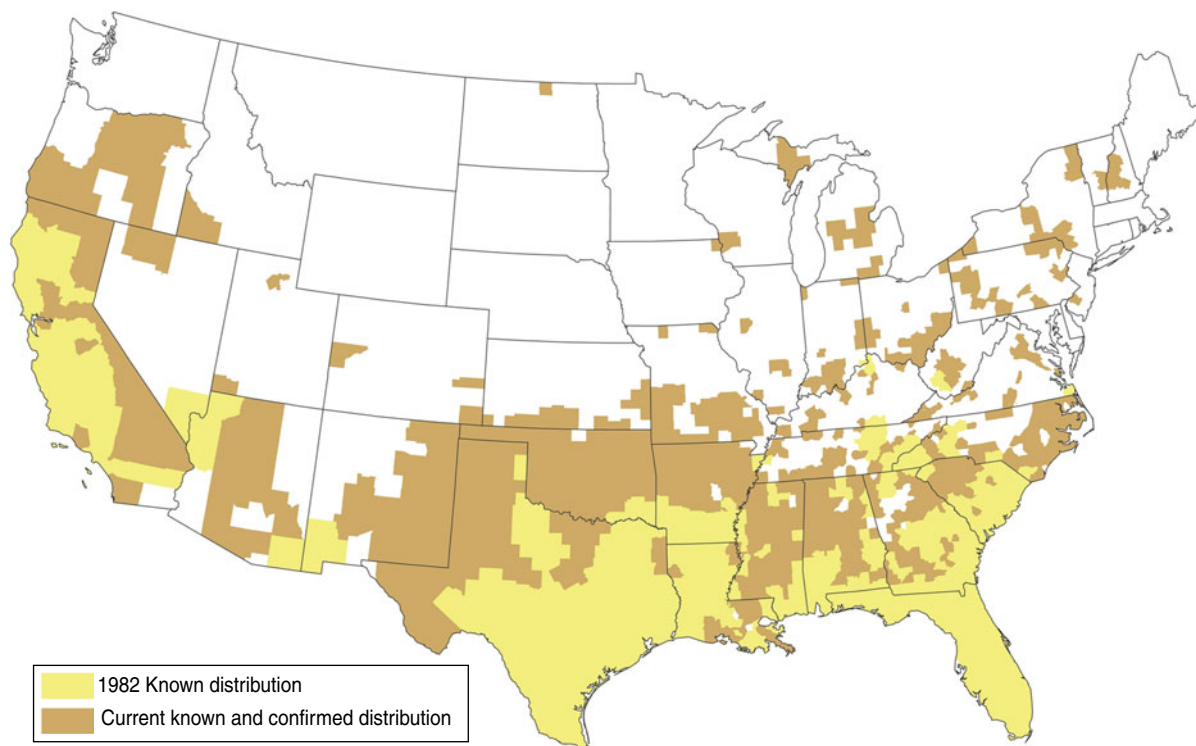
and *M. bovis* lesions in Cervidae may not have been recognized as tuberculosis. The few early cases of *M. bovis* in cervids in North America were regarded as spillover events from cattle, in which *M. bovis* was quite common at the time. The potential for *M. bovis* infections in free-ranging wildlife to exist undetected for years or even decades necessitates robust surveillance systems in wildlife, particularly in regions where *M. bovis* has been historically identified. In addition, surveillance around *M. bovis*-infected cattle herds is needed to identify and address infection in wildlife.

#### Alternate wildlife species as maintenance hosts

Traditionally, it was assumed that *M. bovis* would not persist in populations of free-ranging deer or elk unless they had contact with infected bison, cattle herds, or captive deer [44, 76]. This initial presumption that affected wildlife cannot successfully maintain *M. bovis* in the population has been a consistent theme associated with nearly all of the established wildlife reservoirs in North America. As a result animal health authorities have often limited surveillance in potentially affected wildlife or disregarded findings of *M. bovis* in wildlife. This may contribute as a risk factor for wildlife species that are currently considered to be purely spillover species and thought unable to maintain persistent infection in the population. In contrast to this paradigm Minnesota presumed that deer could become a wildlife reservoir and aggressively reduced the deer population in the affected area by 55% and banned recreational feeding [33]. Currently *M. bovis* infection in the affected area has declined to undetectable levels.

Feral swine may pose a significant risk for spread of *M. bovis*. Historically, feral swine were considered spillover hosts, unable to maintain infection at the population level [77, 78]. However scientific evidence regarding the role of feral swine in the epidemiology of *M. bovis* is shifting this view. Naranjo *et al.* [16] reported that wild boar in Mediterranean ecosystems sustained *M. bovis* infection and appeared capable of transmitting the disease to other species. Supporting evidence included high prevalence of *M. bovis* in wild boar fenced from contact with other species, lesions in thoracic lymph nodes and lungs suggesting respiratory infection and transmission, and extensive lesions in juvenile boar that likely represented the main shedders of *M. bovis*. Likewise, Aranaz *et al.* [79], de Mendoza *et al.* [80], and Santos *et al.* [81] concluded that wild boar in Spain and Portugal were





**Fig. 3.** [colour online]. Current known range of feral swine in the USA. Sources include data from APHIS Wildlife Services National Wildlife Disease and Emergency Response Program, the Southeastern Cooperative Wildlife Disease Study, and APHIS Veterinary Services Feral Swine Tracking and Monitoring Data.

maintenance hosts of *M. bovis* based on ecological factors and lesion characteristics. Circumstances favouring *M. bovis* transmission between wildlife and livestock included artificial increases in wild game populations stimulated by a robust hunting industry, lack of natural predators, and intensive cattle grazing in game preserves with susceptible wildlife hosts [80].

Given the range expansion of feral swine in North America (Fig. 3) there is enormous concern over their capacity for transmitting diseases that impact animal agriculture and human health. Free-ranging populations of swine have been reported in at least 38 US states and three Canadian provinces, nearly doubling the number of states occupied since 1988 [82]. Particularly worrisome is the recent appearance of feral swine in Michigan, where the potential exists for interaction with *M. bovis*-infected white-tailed deer and cattle.

### OPPORTUNITIES FOR MANAGEMENT OF *M. BOVIS* IN WILDLIFE

The need for a structured approach to management of diseases shared between wildlife and livestock has been identified as a critical need in North America

(1). Concepts for integrated adaptive management of diseases at the livestock–wildlife interface have been proposed by multiple authors [1, 83, 84]. Furthermore, many countries have developed surveillance systems for disease events in wildlife [85]. Many of these systems implement integrated adaptive disease management using risk assessments and disease monitoring systems for wildlife [86–89]. These systems have common themes, which may be adaptable to the management of *M. bovis* in North America. Disease management systems that integrate methods to identify newly emerging science related to *M. bovis* conduct risk evaluations of wildlife, implement risk mitigations to prevent transmission between cattle and wildlife, and conduct disease surveillance in at-risk wildlife, would be the most successful at preventing new foci of *M. bovis* infection in wildlife [1]. Integrating these components allows adaptive management of the disease system and may provide the most success for management of *M. bovis*. Adaptive management has been well described in the ecological and wildlife management literature [90, 91], but has only recently been proposed as a method for managing disease systems [1, 83, 84].

Rapid identification of emerging science of *M. bovis* in wildlife is critical to successful management and

prevention of additional foci of infection in North America. Even well-documented disease systems, such as bTB, can rapidly change with new issues emerging. Furthermore, policies to address the newly emerging science are often slowly adopted, detrimentally influencing agricultural systems and wildlife management in North America [61, 92]. Risk analysis can then be used to understand risks posed these emerging issues [93]. However, for diseases at the livestock–wildlife interface, quantitative risk assessments are often limited by the availability of data describing contact between wildlife and livestock. Historically, risk assessments have often assessed the risk of pathogen transmission from wildlife to livestock [94]. However, for *M. bovis* in North America the initial transmission event is often from livestock to wildlife [95, 96]. The most successful and useful risk analyses for *M. bovis* should consider the bi-directional nature of transmission. This then allows for the implementation of risk mitigations to prevent transmission between livestock and wildlife.

Mitigating risks of pathogen transmission between livestock and wildlife has received considerable attention [83, 97, 98]. The ability to eliminate *M. bovis* from North American wildlife populations has been rare and when successful required extensive culling of wildlife. The only example of success is the likely eradication of bTB from Minnesota where over 9700 deer were tested and the deer population in the affected area was reduced by an estimated 55% in 4 years [33, 99]. This effort cost an estimated US \$86 million in federal and state government expenditures [33].

Wildlife removal strategies can have unintended consequences, as exemplified in the UK where badger behaviour was changed as a result of culling, increasing the risk of *M. bovis* transmission to cattle [100]. Eradication efforts requiring culling of large numbers of wildlife are costly and often publicly untenable, thus preventing establishment of *M. bovis* in wildlife populations is a central pillar of long-term risk mitigation strategies [101]. Implementing risk mitigations that integrate wildlife surveillance, modify livestock husbandry practices, incorporate barriers between livestock and wildlife, and use other wildlife deterrents may offer the greatest potential for reducing economic and social impacts resulting from newly infected wildlife populations [97, 98, 102].

The need to develop comprehensive surveillance systems that integrate livestock and wildlife components has been suggested [1, 103]. Robust surveillance systems in wildlife at the livestock–wildlife

interface to provide early detection of *M. bovis* when transmission from livestock to wildlife occurs is essential. Recent epidemiological models suggest that once *M. bovis* is introduced, the probability of becoming established in a wildlife population is at least 10% [104]. Furthermore, once established *M. bovis* can be fiscally impossible to eradicate, recent analysis found that to achieve eradication in Michigan would cost at least US \$1.5 million annually over the next 30 years [105]. As a result identification and rapid response when *M. bovis* is transmitted from livestock to wildlife has proven the most successful tool for preventing establishment of *M. bovis* in wildlife [33]. Early detection in an outbreak is essential for successful control of the pathogen; however, this requires proactive testing of wildlife by animal health authorities. Furthermore, surveillance of potentially affected wildlife must be done at levels necessary to identify *M. bovis* in the susceptible wildlife population.

Surveillance should include species known to be at risk for maintaining *M. bovis* (i.e. white-tailed deer, elk, bison) and also species that have been identified as potential emerging maintenance hosts such as free-ranging swine. Creative surveillance programmes that sample both known maintenance species and use sentinel species (e.g. coyotes) may provide the best solution for conducting surveillance at detection levels while balancing what is fiscally feasible [48, 106]. Developing a comprehensive national monitoring system for *M. bovis* in wildlife that is logistically and fiscally sustainable could yield economic benefits for livestock health management by helping prevent transmission from livestock to wildlife through early detection.

## CONCLUSION

*M. bovis* has been identified in nine geographically distinct wildlife populations in North America and is endemic in at least three of these populations. Furthermore, the status of *M. bovis* in an additional cervid population in Northern Mexico is uncertain requiring additional investigation. A structured approach to management is needed to prevent the establishment of *M. bovis* in additional susceptible wildlife populations. Theoretical and practical methods for integrated adaptive wildlife disease management have been proposed by multiple authors [1, 83, 84]. Integration of these concepts to directly address critical risk factors associated with establishment of *M. bovis* in wildlife offers the best opportunity to successfully manage this pathogen in North

American wildlife. Adaptive disease management principles can help integrate and prioritize surveillance activities along with the development and deployment of effective, practical, and economical mitigation measures designed to lower bTB transmission risk. Furthermore, control tools such as intensive culling or hunting, specifically for reducing disease transmission, can be incorporated when appropriate in the adaptive management framework. This would allow for incorporation of uncertainty such as the limited understanding of the effect culling might have on deer populations and the dynamics of *M. bovis* infection in these populations. Strategies such as selective culling of high-risk individuals or groups can be tested as part of the management process to improve the development of practical and effective culling programmes.

#### ACKNOWLEDGEMENTS

We appreciate the encouragement of Dr Katie Portacci and Dr Jerry Freier. We thank Dr Kurt VerCauteren, Dr Mike Dunbar, Dr Thomas Gidlewski, Dr Colleen Bruning-Fann, and Dr Thomas Kasari for detailed review of our work and providing suggestions. We also thank numerous other reviewers for their thoughts on the manuscript.

#### DECLARATION OF INTEREST

None.

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