

1 An operationalization framework for lifecycle HTA

2 Subtitle

3 An HTAi Global Policy Forum Task Force report.

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12

13 Abstract

14 Operationalization guidance is needed to support HTA bodies considering implementing  
15 lifecycle HTA (LC-HTA) approaches. The 2022 Health Technology Assessment International  
16 (HTAi) Global Policy Forum (GPF) established a Task Force to develop a position paper on LC-  
17 HTA. In its first paper, the Task Force established a definition and framework for LC-HTA in  
18 order to tailor it to specific decision problems. This second paper focused on the provision of  
19 practical operational guidance to implement LC-HTA. Detailed descriptions of the three LC-  
20 HTA operational steps are provided (defining the decision problem, sequencing of HTA  
21 activities, and developing optimization criteria), and accompanied by worked examples and  
22 an operationalization checklist with 20 different questions for HTA bodies to consider when  
23 developing an LC-HTA approach. The questions were designed to be applicable across  
24 different types of HTA and scenarios, and require adaptation to local jurisdictions, remits,  
25 and context.

26

27 Introduction

28 A multistakeholder Task Force was developed as an output of the 2022 Health Technology  
29 Assessment International (HTAi) Global Policy Forum on the topic of lifecycle (LC)  
30 approaches to HTA (1). The Task Force developed two companion papers describing and  
31 addressing the challenges associated with LC-HTA. The first paper (2) described the strategic  
32 reasons why Lifecycle HTA (LC-HTA) would be of value to Health Technology Assessment  
33 (HTA) bodies and presented a definition for LC-HTA. Four scenarios were identified where an  
34 LC-HTA approach might provide added value which were (i) where the initial information  
35 about the technology is limited, (ii) where an individual technology may be modified over its  
36 lifecycle, (iii) where a learning curve related to utilizing a technology in practice changes its  
37 outcomes and (iv) where the health service context impacts or is changed by the technology.  
38 These diverse scenarios led to the conclusion that LC-HTA approaches require tailoring to  
39 the decision problem. A Framework was developed to describe the three key components of  
40 an LC-HTA process: (i) defining the decision problem, (ii) sequencing of HTA activities and  
41 (iii) developing optimization criteria.

42

43 The focus of this companion paper is to describe and discuss operational considerations for  
44 HTA bodies that are considering developing LC-HTA approaches. The first section of the  
45 paper provides operational guidance using the LC-HTA framework developed in the first  
46 paper, including a high-level checklist and descriptions of each of the framework steps from  
47 an operational perspective. Two examples, accelerated regulatory approval, and incremental  
48 modification of technologies, are used to illustrate how to develop an LC-HTA approach  
49 using the LC-HTA framework. Following this, we discuss four key topics that the Task Force  
50 believes HTA bodies should consider when developing LC-HTA processes. We recognize that

51 HTA bodies may implement LC-HTA processes for all, some, or just one of the potential  
52 scenarios that the Task Force considers suitable for LC-HTA.

53

54 Goals of this paper

55 1. To provide operational guidance on the three key components of an LC-HTA process,  
56 accompanies by worked examples and a checklist.

57 2. To discuss four critical operationalization considerations.

58

59 Development of an operationalization checklist:

60 The Task Force developed an operationalization checklist (Table 1) for the LC-HTA

61 Framework to help provide practical guidance to HTA bodies that are considering utilizing

62 LC-HTA approaches to address a decision problem. The checklist was developed through

63 discussion of the literature, TF member experience, and in outreach to operationalization

64 experts within NICE and CADTH. The operationalization checklist is intended to be a high-

65 level summary of important considerations within each of the three steps of the Framework.

66 The intention is that HTA bodies can apply this checklist during the process of developing an

67 LC-HTA approach relevant to any of the potential LC-HTA scenarios. Each step of the

68 Framework is described in further detail below.

69

70 1. Define the decision problem

71 Articulating a decision problem will guide the scope of HTA activities required to address

72 that problem and enable HTA bodies to use this information to consider the opportunity

73 cost of undertaking this additional work. It is important to determine if an LC-HTA approach

74 would add significant value to addressing the decision problem compared with the  
75 alternatives.

76

77 Considering that the value of addressing the decision problem and consequent actions, as a  
78 result, will differ by stakeholder (3), it is important to ensure stakeholder participation to  
79 inform the identification, defining, and prioritization of decision problems. It will be  
80 important to communicate such prioritization to stakeholders clearly and transparently (4).

81

82 • *Example: HTA response to Accelerated Regulatory Approval*

83 The decision problem for an HTA of a technology with an accelerated regulatory  
84 approval relates to how to enable prompt patient access to technologies that  
85 potentially can address high unmet needs when the initial evidence base is lower  
86 than standard levels for acceptance within HTA. Key questions that impact decision  
87 risk are (i) the consequences of the initial decision (e.g., clinical, financial, etc.) and (ii)  
88 whether the plans for future evidence development will likely address critical  
89 evidentiary deficiencies. Utilizing an LC-HTA approach might facilitate foresight on  
90 anticipated risks and enable management of the uncertainty associated with the  
91 initial evidence base as well as encourage the development of future evidence that  
92 addresses HTA concerns.

93

94 • *Example: Incremental modification of technologies*

95 The decision problem is when and how HTA bodies should address changes to a  
96 technology that impact key elements of the technology's value. When a change  
97 occurs to an existing technology, four key questions arise to determine if a

98 reassessment would be informative: (i) whether the change is sufficiently meaningful  
99 to warrant a new review, (ii) at what point should the review be triggered, (iii) the  
100 range of evidence required, and (iv) the source(s) of the evidence. LC-HTA is well  
101 suited to enabling HTA bodies to address the four underlying questions related to  
102 the challenge of incremental modification of technologies.

103

## 104 2. Sequencing of HTA activities:

105 Following the definition of a decision problem, it will be important to apply an LC-HTA  
106 process that addresses the decision problem in a focused way. As the resource and burden  
107 of the additional HTA activities associated with LC-HTA will impact multiple stakeholders (1),  
108 a well-articulated scope that frames the decision problem and intended outputs of the  
109 activities will be necessary for buy-in. This may be especially important when the LC-HTA  
110 process's success depends on stakeholders not directly linked to the HTA body (e.g.,  
111 clinicians involved in collecting evidence). The scope will define the sequence and intensity of  
112 HTA activities required to address the decision problem (1). It is important to note that this  
113 does not require a unique sequence for every unique technology. Additional resource use  
114 could be minimized by utilizing or adapting existing, well-established HTA activities rather  
115 than designing *de novo* HTA activities. It may also be possible to find efficiency within HTA  
116 activities, for example, by preparing assessment models in anticipation of future changes to  
117 the evidence base (5,6,7).

118

- 119 • *Example: HTA response to Accelerated Regulatory Approval*

120 The potential LC-HTA can commence from the time when a technology enters into  
121 regulatory discussions concerning accelerated approval pathways and may extend

122 through a post-launch HTA reassessment (HTR) of the completed confirmatory  
123 studies and beyond. We envisage a multi-step LC-HTA process (Table 2), including  
124 horizon scanning, scientific advice, initial HTA review, post-authorization evidence  
125 development, and HTR. There are likely to be differences in which activities can be  
126 included within the LC-HTA process depending on the HTA body's jurisdiction,  
127 resourcing, and available HTA-related activities.

128

129 • *Example: Incremental modification of technologies*

130 As the decision problem relates to changes in the safety, effectiveness, or utility of a  
131 technology following market access, the scope of the LC-HTA process will likely begin  
132 at the time of the first HTA appraisal. We envisage a process that begins by defining  
133 what constitutes change sufficient to warrant further assessment, evidence collection,  
134 notification and then Health Technology Reassessment (HTR) (Table 3). The IDEAL  
135 framework is a structured approach that might be well suited to the process of  
136 defining what study outcome measures are relevant, designing further evidence  
137 generation requirements, and has the potential to provide proactive R&D guidance  
138 towards health system needs (8).

139

140 3. Optimization criteria:

141 Following the development of the sequence of HTA activities required to address a decision  
142 problem, it will be important to establish a set of criteria to ensure the process proceeds  
143 efficiently and without undue delay. Where an LC-HTA process has been developed for use  
144 with multiple technologies, then eligibility criteria can be defined to restrict the selection of  
145 technologies that enter the LC-HTA process to ensure the efficient allocation of resources.



146 Within the LC-HTA sequence of HTA activities, different forms of criteria could be applied,  
147 such as qualification criteria to enter into a process step, contractual agreements that define  
148 required evidence generation (7), defining endpoints with minimally important differences  
149 (5), or pre-specified trigger points (6). Ultimately, such criteria aim to ensure that a step in  
150 the LC-HTA process is activated only when conducting that step would be meaningful.

151

152 In general, the establishment of technology-specific trigger criteria will require discussion  
153 with key stakeholders relevant to the determination of what criteria are relevant, when and  
154 what evidence can be collected and who will collect it. It will be necessary to implement a  
155 mechanism to determine when a step should be triggered, for example how to monitor  
156 evidence availability. From a stakeholder perspective, the process for determining when  
157 certain HTA activities are worthwhile and when they are should be transparent.

158

159 • *Example: HTA response to Accelerated Regulatory Approval*

160 We envisage two forms of trigger criteria that could be applied to technologies with  
161 accelerated regulatory approvals. Eligibility into an LC-HTA process will be limited to  
162 products that have met the regulatory criteria required for accelerated regulatory  
163 approval. The HTA body may wish to consider additional eligibility criteria relevant to  
164 their remit and the local health system. Second, it will be important to establish  
165 trigger criteria and a monitoring process for the fulfillment of these criteria for the  
166 post-launch evidence-collection phase of the LC-HTA to determine when to  
167 commence an HTA reassessment.

168

169 • *Example: Incremental modification of technologies*

170 For technologies that might be subject to incremental changes after their initial HTA  
171 review, we propose a multistakeholder discussion during the HTA appraisal of the  
172 technology in order to establish technology-specific trigger criteria (Table 2). We  
173 anticipate that the nature of incremental modifications of technologies might require  
174 a greater level of specific discussion than for other LC-HTA scenarios. The result of  
175 the discussion would be the definition of a set of Minimal Trigger Thresholds (MTTs)  
176 representing both negative and positive boundaries for each key outcome of interest  
177 that would be considered sufficiently meaningful to trigger a notification. The  
178 purpose of such criteria would be to minimize resource expenditure by triggering a  
179 reassessment only when the incremental innovation results in a change sufficient to  
180 significantly impact the findings of the previous review.

181

#### 182 **Four key topics to aid considerations regarding LC-HTA operationalization**

183 The TF identified four topics that it considered important for HTA bodies to consider in the  
184 process of operationalizing an LC-HTA approach.

185

186 1. Using LC-HTA approaches to encourage robust evidence development

187 2. How to use LC-HTA to inform decision-making across the lifecycle

188 3. Effective implementation of LC-HTA into the health ecosystem

189 4. Challenges for LC-HTA approaches

190

191 1. Using LC-HTA approaches to encourage robust evidence development

192 The LC-HTA decision problem will define whether the focus of evidence development for  
193 HTA purposes should be in the pre-license, post-license, or post-launch phase of the  
194 lifecycle. HTA bodies need to collaborate with key health system stakeholders, from patients,  
195 industry and researchers to regulatory and health providers, in order to ensure efficient data  
196 generation that is focused on priority questions for decision-making(1, 7).

197

198 *Early HTA-regulatory advice*

199 The evidence base of a new technology is typically dependent on the technology developer's  
200 global development plans. Tripartite regulatory, HTA, and technology developer advice  
201 meetings are a well-established process to identify uncertainties of concern for downstream  
202 stakeholders and discuss their inclusion into the evidence development (10). Such advice has  
203 influenced development planning (11). In the post-licensing context, there can be continued  
204 evidence generation "PLEG" (12) related to regulatory requirements (e.g., pharmacovigilance,  
205 confirmatory trials) or to meet the needs of other stakeholders. Coordination between  
206 regulatory and HTA bodies in relation to post-licensing regulatory trials has often been  
207 confined to interagency information sharing (13), and such regulatory studies often do not  
208 address the key concerns of HTA, such as relative effectiveness (10). There are also  
209 opportunities for efficiency in evidence development where HTA and regulatory bodies can  
210 pre-align on the type of data being generated and analysis methodologies. While there is a  
211 discussion about the desirability of improving regulatory and HTA alignment in trial design  
212 (1,10,13,14), the difference in remits between these agencies means that evidence gaps will  
213 remain (10,14) and which may require complementary 'HTA-specific' evidence development  
214 depending on the decision problem.

215

216 *Early HTA advice*

217 HTA advice is an established activity that enables dialogue between a technology developer  
218 and one or more HTA bodies in relation to evidence development. Early HTA advice that  
219 occurs prior to the finalization of the pivotal trial can lead to changes in the global  
220 development plan (11), while later HTA advice may focus on confirming the adequacy of the  
221 global development plan, on locally-specific requirements, on PLEG, or a combination of  
222 these topics. The correlation between HTA advice and outcome is less clear than for  
223 regulatory advice, likely due to confounding factors such as reimbursement (11). While a lack  
224 of clear correlation may reduce the influence of HTA advice, it seems logical that compliance  
225 with pre-license evidence would have some influence on an HTA assessment, at least on the  
226 clinical side. However, considering that many HTA bodies do not have authority over  
227 products once they are on the market (10), or prioritize activities related to initial assessment  
228 (1), there is a question about the impact of HTA requirements in terms of post-launch  
229 evidence development.

230

231 *Post-launch evidence generation*

232 LC-HTA approaches may be well suited to encouraging PLEG due to the systematic linkage  
233 between different HTA activities. If HTA advice and the initial assessment are clearly  
234 connected to a future reassessment, then this creates an incentive for evidence development,  
235 especially if the reassessment is connected with reimbursement or access. Systematically  
236 linked approaches can work well with individual technology developers that are developing  
237 evidence related to addressing technologies with either limited initial evidence or  
238 incremental innovation. However, practice changes that impact a technology's outcomes or

239 changes in health service or delivery context are LC-HTA scenarios where the responsibility  
240 of evidence generation may not lie with the technology developer. For such scenarios, HTA  
241 bodies may consider (i) collaboration with health providers, technology developers, and  
242 academia to monitor for significant new evidence or changes in utilization and (ii)  
243 collaboration with health researchers to help set research agendas aligned toward  
244 generating evidence relevant to addressing such decision problems (1,7,15).

245

#### 246 *Collaboration across jurisdictions*

247 It may be efficient for HTA bodies to collaborate across jurisdictions to define relevant  
248 evidence requirements and a common evidentiary database to address core questions,  
249 especially in relation to relative effectiveness or rare disease (1). There are already examples  
250 of such collaborations, including the EUnetHTA consortium, the AUS-CAN-UK HTA (16)  
251 collaboration, and regional networks in Latin America (17) and Asia Pacific. Standardization  
252 of evidence requirements will aid in cross-jurisdictional studies and evidence development  
253 planning. Standards and guidelines may be particularly important where the evidence  
254 generation is dependent upon emerging methodologies, such as for Real-World Evidence  
255 (RWE). Such guidance is already emerging, for example, the REALISE Working Group (18).

256

#### 257 2. How to use LC-HTA to inform decision-making across the lifecycle

258 LC-HTA approaches are especially useful when it is necessary to inform decisions at more  
259 than one point in a technology's LC. In our view, the four scenarios where LC-HTA may be  
260 applicable (2) can be grouped into two categories with respect to decision-making:

261

- 262 1. where a decision may have a high risk due to uncertainty related to a limited  
263 evidence base, or;  
264
- 265 2. where a previous decision may be invalidated due a technology undergoing  
266 incremental modification, clinician-led changes in the technology's utilization, or  
267 changes in the health service/delivery context.

268

269 *Initial decision uncertainty*

270 In relation to decision-making on the basis of limited or early evidence, LC-HTA approaches  
271 have the potential to impact, where applicable, an HTA body's willingness to tolerate  
272 uncertainty. It appears that HTA bodies often use standard review processes for technologies  
273 with limited evidence bases resulting in few unrestricted, positive recommendations (13,20).  
274 As it is thought that the likelihood of further evidence development and the ability to  
275 reassess the initial decision can influence tolerance for uncertainty (4), managed access  
276 processes that are linked to evidence generation designed to address the clinical uncertainty  
277 have been proposed as a way forwards (5,7,15). The HAS early access authorization program  
278 is an example of such a managed access process and features the presumption of added  
279 benefit relative to alternatives, the establishment of observational data collection, yearly  
280 renewal, and a payback mechanism should the added benefit be lower than initially assumed  
281 (21).

282

283 *Original decision invalidated*

284 Where the original decision may have become invalidated, a systematic LC-HTA approach  
285 can enable efficient determination of whether a decision update is required. At the time of

286 the initial decision, clear parameters could be established. Such parameters would include  
287 establishing a process to 'alert' the HTA body where there is sufficient change in the  
288 technology or its context that a reassessment may be required. An alert system could include  
289 establishing criteria to trigger reassessment, establishing evidence collection where change is  
290 expected, or collaborating with researchers and health system providers to identify changes  
291 in clinical practice or service delivery. A second parameter to follow an alert would be for the  
292 HTA body to determine whether a reassessment that results in a change in HTA evaluation  
293 would be meaningful for payers, providers, clinicians, or patients. A third parameter would be  
294 to focus a reassessment on those aspects of the technology that have changed and avoid  
295 duplication of work already completed.

296

### 297 3. Effective implementation of LC-HTA into the health ecosystem

298 To be effectively implemented and impactful, it is crucial to properly integrate the LC-HTA  
299 approach into the health ecosystem. There are three key groups of stakeholders that need to  
300 be considered: (i) patients and clinicians, (ii) payers and health system decision-makers, and  
301 (iii) evidence developers.

302

#### 303 *Patients and clinicians*

304 The involvement of patients and clinicians across the entirety of HTA processes is considered  
305 essential for HTA bodies (1). In relation to LC-HTA, there are several key areas where patient  
306 and clinician involvement would have the greatest potential impact on the approach. The  
307 perspectives of patients and clinicians regarding the initial prioritization step, HTA appraisal,  
308 and reassessment steps could provide important insights for the HTA body, in particular in  
309 relation to the patient's tolerance for higher risk and to ensure focus on patient needs.

310 Engagement with patients and clinicians might help HTA bodies, payers and providers  
311 manage decision risk related to the limitation or withdrawal of technologies following a  
312 negative reassessment.

313

#### 314 *Payers and health system decision-makers*

315 Payers and health system decision-makers, such as hospital commissioning bodies, are  
316 usually the primary recipients of HTA information which is integrated into their decision-  
317 making processes regarding resource allocation. Where there is an unrestricted positive HTA  
318 recommendation in the presence of higher uncertainty than standard, then payers and  
319 health system decision-makers are taking on additional risk. LC-HTA may help the  
320 acceptance of such risk where there is a clear approach aimed at addressing the uncertainty  
321 and revisiting the initial recommendation. HTA bodies could partner with these stakeholders  
322 to establish managed access processes and providers to embed data collection into their  
323 health systems in order to support the LC-HTA approach. For changes to HTA  
324 recommendations, especially relating to recommendations for technology withdrawal or  
325 limitation, it will be important for clear and early communication, especially where significant  
326 resources have been committed.

327

#### 328 *Evidence developers*

329 Evidence development is a key underlying feature of LC-HTA. Where the technology  
330 developer is responsible for the evidentiary development, there are multiple engagement  
331 touchpoints for the HTA body to consider. The first relates to the clarity of its guidelines and  
332 opportunities for dialogue at different points in the LC in order to help ensure that evidence  
333 meets the HTA body's expectations. At the same time, such dialogue can help identify



334 potential issues relating to the feasibility of evidence collection or alerts relating to  
335 challenges or delays in evidence collection. The HTA body needs to consider how to  
336 incentivize or enforce the technology developer to commit resources to data collection.  
337 Where researchers are responsible for evidentiary development, the HTA body needs to  
338 identify means by which to focus researchers on the relevant questions for subsequent  
339 decision-making (1) and how to ensure such research is undertaken in a timely manner.

340

#### 341 4. Challenges for LC-HTA approaches

342 Implementing LC-HTA is not without its challenges, particularly issues relating to resourcing,  
343 evidence generation to support subsequent decision-making and decision risk.

344

#### 345 *Resourcing and burden of LC-HTA*

346 Resource burden for HTA bodies relevant to LC-HTA has been discussed earlier in this paper  
347 and elsewhere (1,5,6,7,22); however, less consideration has been given to resource or burden  
348 impacts on other stakeholders. Concern has been raised about the burden on repeated  
349 involvement of clinicians and especially patients in an LC-HTA approach (1), hence our  
350 recommendation to focus engagement on crucial touchpoints. For technology providers,  
351 early scientific dialogue is not always feasible and the extent of evidence development (pre-  
352 and post-launch) is linked to commercial considerations, including whether the evidence  
353 development is feasible and generalizable (across markets). For providers, it may be  
354 practically difficult to respond quickly to changes in HTA decision-making, due to the time it  
355 takes to procure, supply, and exhaust existing stock (6).

356

#### 357 *Evidence generation, privacy, and confidentiality issues*

358 As noted above, LC-HTA approaches may encourage evidence development; however, HTA  
359 bodies typically do not have the authority to compel such development, especially in the  
360 post-launch space. Potential barriers to evidence development not discussed previously in  
361 this paper include technology developer concerns relating to commercially sensitive  
362 information (e.g., price) being made public in reassessment reports, or academics  
363 withholding evidence prior to publication. The challenge of evidence development extends  
364 beyond the primary 'developer', be that the technology developer or the researcher, and  
365 includes those involved in the provision of the data. Patients may raise privacy concerns,  
366 while clinicians and providers may struggle with the administrative burden of data collection  
367 (1). Thokla et al (6) recommend that data sensitivity, copyright, and intellectual property  
368 issues should be agreed upon at the outset to ensure alignment with HTA body  
369 requirements.

370

### 371 *Methodological dependencies*

372 LC-HTA approaches may have a dependency on the use of RWE, given that the majority of  
373 evidence development is expected to occur in the post-launch phase of a technology's LC.  
374 This dependency will relate to the collection, storage, and management of real-world data as  
375 well as the statistical transformation, cleaning, and analysis of RWE. Guidelines are required  
376 for quality assurance (18) as well as consideration for how to use emerging statistical  
377 methodologies. Initiatives, such as the HTx Project, have been developing methods to bridge  
378 evidentiary gaps (3). HTA bodies employing LC-HTA will need to consider how, when and the  
379 implications of adopting new methodologies into their processes.

380

### 381 *Decision-making and remit*

382 HTA bodies vary in their remit, including whether they are decision-makers or the extent to  
383 which they link to downstream decision-making. The extent of remit impacts the ability of  
384 HTA bodies to directly impose conditions or even whether they can engage with payers or  
385 providers to establish managed access processes or influence methodological guidelines.  
386 HTA processes are less impactful if stakeholders such as payers cannot act on them (6) but  
387 likewise, the ability to establish LC-HTA processes may be limited if the HTA body is siloed  
388 from key stakeholders. Therefore, the extent of remit may therefore dictate the extent to  
389 which an HTA body can adopt LC-HTA approaches.

390

#### 391 Conclusion

392 Considering that HTA bodies operate in the context of their local health and legal systems,  
393 with differing levels of resources and remits, the Task Force attempted to identify key  
394 considerations common across HTA bodies with respect to building an LC-HTA program.  
395 This paper discusses operationalizing the three key steps required to build an LC-HTA  
396 approach in order to maximize the approach's effectiveness and efficiency. We additionally  
397 discuss four key factors for consideration when implementing an LC-HTA approach,  
398 including both opportunities and challenges. In bringing these steps and factors together,  
399 we have developed an operationalization checklist (Table 1) to help HTA bodies develop LC-  
400 HTA approaches.

401

402 The paper provides two high-level examples of LC-HTA in order to both demonstrate the  
403 degree of difference that could be expected between LC-HTA approaches optimized towards  
404 different decision problems and also to serve as an aid for those considering solutions to  
405 these decision problems. Other scenarios see ref (2) may require different sequences, for

406 example, changes in utilization through clinician experience will not lend itself to a discussion  
407 on establishing trigger points via early dialogue or technology developer -led evidence  
408 development, given that such clinician activity is likely off-label. Likewise, where the health  
409 service/delivery context changes, the LC-HTA approach may be more efficient if conducted  
410 as a multi-technology reassessment relative to the therapeutic area.

411

412 As a next step to advance the discussion about LC-HTA, we believe that the HTA community  
413 should consider the development of HTA activity sequencing for the decision problems  
414 relating to (i) clinician experimentation and optimization, and (ii) changes in the health  
415 service delivery context. A further consideration is how LC-HTA could help or respond to  
416 activities of the health system, such as proactive response to health system needs or in  
417 support of de-implementation frameworks (24).

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435 Declaration of Conflicting Interests

436 The Authors declare that there is no conflict of interest

437

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517 Table 1: Steps to tailor a life-cycle HTA approach

518 This table is intended to support HTA bodies in their operationalization of LC-HTA. The table  
 519 is based on the LC-HTA Framework (2) and provides high-level questions that we believe are  
 520 important for HTA bodies to consider when developing an LC-HTA approach. The questions  
 521 are designed to be applicable across different types of HTA and to be suitable for tailoring to  
 522 the range scenarios (2) where might be applicable. Therefore, individual HTA bodies will  
 523 need to adapt this checklist to their specific jurisdiction, remit and context.

High-level checklist for developing an LC-HTA approach															
1	<p>Define the decision problem</p> <p>The development of a clear definition of the decision problem will be used to identify where and why in the technology lifecycle to apply LC-HTA and for what outcome. A key element is to identify if resolving the decision problem through the additional activity will be sufficiently meaningful to justify the resources spent.</p>														
	<table border="1" style="width: 100%;"> <tr> <td style="width: 50px;"></td> <td>Has an issue been identified by stakeholders or the HTA body that is likely to cause a clear challenge to existing HTA processes?</td> </tr> <tr> <td></td> <td>Is this issue a shared priority to address for the HTA body or in the views of key stakeholders?</td> </tr> <tr> <td></td> <td>Has the issue been articulated as a decision problem statement that expresses the goal of addressing the issue?</td> </tr> <tr> <td></td> <td>Would the outcome of an LC-HTA approach be reasonably likely to meaningfully address this problem in order to achieve the defined goal?</td> </tr> <tr> <td></td> <td>Have relevant stakeholders been consulted with respect to the decision problem and the meaningfulness of the potential outcome of an LC-HTA approach?</td> </tr> <tr> <td></td> <td>Does the value to the HTA body and key stakeholders in addressing this decision problem using LC-HTA exceed the expected resource costs?</td> </tr> <tr> <td></td> <td>Have alternative approaches to LC-HTA been considered to solve the same problem?</td> </tr> </table>		Has an issue been identified by stakeholders or the HTA body that is likely to cause a clear challenge to existing HTA processes?		Is this issue a shared priority to address for the HTA body or in the views of key stakeholders?		Has the issue been articulated as a decision problem statement that expresses the goal of addressing the issue?		Would the outcome of an LC-HTA approach be reasonably likely to meaningfully address this problem in order to achieve the defined goal?		Have relevant stakeholders been consulted with respect to the decision problem and the meaningfulness of the potential outcome of an LC-HTA approach?		Does the value to the HTA body and key stakeholders in addressing this decision problem using LC-HTA exceed the expected resource costs?		Have alternative approaches to LC-HTA been considered to solve the same problem?
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2	<p>Sequencing of HTA activities</p> <p>To resolve the decision problem, determine which HTA activities are required and how they should be connected. An important additional aspect of this step will be in deciding which stakeholders to involve and for what steps.</p>														
	<table border="1" style="width: 100%;"> <tr> <td style="width: 50px;"></td> <td>Has the scope (timeframe across the LC) that frames the decision problem been defined?</td> </tr> <tr> <td></td> <td>Have all HTA activities required to address the decision problem been identified, the reason for their inclusion articulated, and their roles defined with respect to addressing the problem?</td> </tr> <tr> <td></td> <td>Are all the HTA activities required available in the jurisdiction and fit for purpose? Do any of these activities need to be revised? If an activity is not available within the jurisdiction, is there an option to develop the activity or to partner with a provider of that activity from outside the jurisdiction?</td> </tr> </table>		Has the scope (timeframe across the LC) that frames the decision problem been defined?		Have all HTA activities required to address the decision problem been identified, the reason for their inclusion articulated, and their roles defined with respect to addressing the problem?		Are all the HTA activities required available in the jurisdiction and fit for purpose? Do any of these activities need to be revised? If an activity is not available within the jurisdiction, is there an option to develop the activity or to partner with a provider of that activity from outside the jurisdiction?								
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		Have the HTA activities been placed into a clear sequence across the LC that specifies how the different HTA activities are connected?
		Have all relevant stakeholders required for each part of the LC-HTA sequence been identified and engaged with to determine when, how, and why to include them?
		Have the responsibilities of each relevant stakeholder across the sequence been determined, including a communication plan?
		Has there been a feasibility assessment, including the identification of funding/resourcing requirements, across the full sequence of activities?
		Can the proposed sequence of activities be implemented under the existing remit of the HTA body, or are legal/regulatory actions required?
3	<b>Optimization criteria</b> Developing clear criteria or guidelines to determine (i) whether a given technology is eligible for an LC-HTA approach and (ii) when a step in the LC-HTA approach should be triggered to ensure activities are undertaken only when worthwhile.	
		Have clear eligibility criteria been developed to ensure only the intended technologies relevant to the decision problem are included in the process?
		Have relevant stakeholders been consulted, do they understand, and are they aligned on the eligibility criteria?
		Have trigger mechanisms been developed that are placed before key steps in the sequence of HTA activities, especially resource-intensive steps
		Have relevant stakeholders been consulted in developing the trigger mechanisms to ensure alignment and avoid unintended consequences?
		Have the responsibilities for determining identification, monitoring, notification, and actions resulting from trigger criteria been determined?

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526 Table 2: LC-HTA applied to accelerated regulatory approval

527 We utilized the LC-HTA Framework to show a hypothetical high-level design for an approach  
 528 to addressing technologies with an accelerated regulatory approval.

Framework	LC-HTA for accelerated regulatory approval
Context	Accelerated regulatory approval refers to pharmaceuticals and devices that have received expedited marketing authorization based on promising early evidence (e.g., Phase II, single-arm studies); however, this results in HTA-related uncertainty concerning the value of the technology and may also result in an increased decision risk at the time of initial assessment.
The decision problem	How to enable patient access to products potentially addressing high unmet needs when the initial evidence base is lower than standard levels for acceptance within HTA.
Sequencing of HTA activities  <i>(note: steps 1-2 may only be relevant if the HTA body is in the same jurisdiction as the regulator).</i>	<ol style="list-style-type: none"> <li>1. Proactive horizon scanning to identify products entering into regulatory discussions about accelerated regulatory approval to help ensure timely HTA participation in discussions relating to the initial evidence base and confirmatory studies, likely in the form of information provided by the technology developer.</li> <li>2. Tripartite scientific advice with the regulator intended to increase HTA relevance of the confirmatory studies.</li> <li>3. HTA advice with the technology developer concerning HTA-specific post-launch studies, especially to address uncertainties that are not likely to be addressed through confirmatory pre-approval studies (e.g., comparative evidence).</li> <li>4. The initial HTA can confirm or establish HTA-related studies on reducing evidentiary uncertainty and define when a future reassessment will occur. Potentially a conditional reimbursement mechanism or managed entry agreement could be utilized.</li> <li>5. Following completion of the confirmatory studies and/or HTA-specific studies, the HTA would reassess the technology.</li> </ol>
Optimization criteria	<p>Two optimization criteria are proposed;</p> <ul style="list-style-type: none"> <li>• Eligibility into the scheme will be limited to products that meet the regulatory criteria, which can vary between regulatory authorities. The HTA body may wish to consider additional eligibility considerations relevant to their remit and the local health system.</li> <li>• It will be important to establish trigger criteria during the post-launch evidence collection phase to determine when it will be optimal to conduct an HTA reassessment, and operationalize the monitoring of the fulfillment of these criteria.</li> </ul>

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530 Table 3: LC-HTA applied to incremental innovation

531 We utilized the LC-HTA Framework to show a hypothetical high-level design for an approach  
 532 to addressing technologies subject to incremental modification.

Framework	LC-HTA for incremental modification of technologies
Context	Some technologies have the potential to be modified, sometimes rapidly, and as a consequence, can change their effectiveness and safety profiles. Such incremental modification is commonly associated with medical devices (23) but is also observed in genomic diagnostics, digital therapeutics, and improvements to existing medicines (e.g., slow-release formulations).
The decision problem	The decision problem is when and how to address the changes to the technology that impact key elements of the technology's value.
Sequencing of HTA activities	<ol style="list-style-type: none"> <li>1. At the time of an initial HTA appraisal, eligible technologies would be subject to an advisory meeting where the HTA body, the technology developer and relevant stakeholders would define a set of Minimal Trigger Thresholds (MTTs) representing both negative and positive boundaries for each key outcome of interest that would be considered sufficiently meaningful to trigger a notification.</li> <li>2. Once on the market, if a technology is modified and a change to the outcome exceeds either the negative or positive MTT, then a notification mechanism is triggered.</li> <li>3. A "targeted" HTR would assess the impact of the change to the technology, focused on the key outcome(s) that are intentionally or unintentionally impacted by the change. Unaffected aspects would not be reassessed to keep the review as efficient as possible.</li> </ol>
Optimization criteria	<ul style="list-style-type: none"> <li>• Eligible technologies would have anticipated, or planned, changes that are intended to impact safety, effectiveness and/or utility to an extent where the impact of such changes would be sufficiently meaningful to warrant a new review.</li> <li>• Minimal Trigger Thresholds (MTTs) would be defined. The MTTs would represent both negative and positive boundaries for each key outcome of interest that would be considered sufficiently meaningful to trigger a notification. No action is taken if a technology is modified and a key outcome changes but is less than the predefined trigger threshold. If a change to the outcome exceeds either the negative or positive MTT, then a notification mechanism is triggered.</li> </ul>

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