

EDITOR

Donald T. Critchlow
Saint Louis University

ASSOCIATE EDITOR/BOOK REVIEW EDITOR

David B. Robertson
University of Missouri, St. Louis

MANAGING EDITOR

Heather Kaufman

COPYEDITOR

Cherene Holland

EDITORIAL BOARD

- | | |
|--|--|
| Brian Balogh (History)
<i>University of Virginia</i> | Suzanne Mettler (Political Science)
<i>Syracuse University</i> |
| Richard Bense (Government)
<i>Cornell University</i> | James Mohr (History)
<i>University of Oregon</i> |
| Gareth Davies (Political Science)
University of Lancaster, U.K. | James Morone (Political Science)
<i>Brown University</i> |
| Jane S. DeHart (History)
<i>University of California, Santa Barbara</i> | Ann S. Orloff (Sociology)
<i>Northwestern University</i> |
| Robin Einhorn (History)
<i>University of California, Berkeley</i> | Paul Pierson (Political Science)
<i>University of California, Berkeley</i> |
| Daniel M. Fox (Health Policy)
<i>Millbank Memorial Fund</i> | Daniel T. Rodgers (History)
<i>Princeton University</i> |
| Otis Graham (History)
<i>University of North Carolina, Wilmington</i> | Byron E. Shafer (Political Science)
<i>University of Wisconsin, Madison</i> |
| Richard R. John (History)
<i>University of Illinois, Chicago</i> | Theda Skocpol (Sociology and Political Science)
<i>Harvard University</i> |
| Ira Katznelson (Political Science)
<i>Columbia University</i> | David Vogel (Business)
<i>University of California, Berkeley</i> |
| Alice Kessler-Harris (History)
<i>Columbia University</i> | Julian Zelizer (History)
<i>Boston University</i> |



Articles

- ANDREW MORRIS 275
The Voluntary Sector's War on Poverty
- TRAVIS WAGNER 306
*Hazardous Waste: Evolution of a National
Environmental Problem*

Critical Perspectives

- IRVING LOUIS HOROWITZ 332
*Two Cultures of Science: The Limits of Positivism
Revisited*

Book Reviews

- MICHAEL L. ANDREWS 348
Puritans One and All?
- MARGIE DeWEESE-BOYD 352
*Reestablishing Poor Law as Public Ethic:
Church, Charity, and Poverty Alleviation in
the Post-Welfare Era*
- Lawrence J. Friedman and Mark D. McGarvie, eds.**
*Charity, Philanthropy, and Civility in
American History*
- John P. Bartkowski and Helen A. Regis**
*Charitable Choices: Religion, Race, and Poverty
in the Post-Welfare Era*
- Sharon Hays, *Flat Broke with Children: Women in the
Age of Welfare Reform***

NANCY BECK YOUNG	359
Transforming Congressional Studies: The Role of Gender	
Cindy Simon Rosenthal, ed. , <i>Women Transforming Congress</i>	
Michele L. Swers , <i>The Difference Women Make: The Policy Impact of Women in Congress</i>	
INDEX TO VOLUME 16	363

Journal of Policy History

The *Journal of Policy History* provides an interdisciplinary forum for scholars concerned with the application of historical perspectives to public policy studies. The journal aims to encourage research into the formation and development of public policy while encouraging the application of diverse methods and theories to public policy and their politics within a historical perspective. In addition to social scientists and historians, the journal seeks to inform policymakers through a historical approach to public policy.

The *Journal of Policy History* is intended to give voice to scholars interested in understanding public policies and their development through historical inquiry and interpretation. The journal publishes historical studies of specific policy areas and policy institutions, and explores continuities and shifts in policy over time. The journal encourages interdisciplinary research into the origins and development of public policy in the United States and other countries. Comparative historical approaches to the development of public policies are also welcomed.

Manuscripts should be typed and double-spaced with end notes following the text and generally should not exceed 8,000 words. *Please follow the Chicago Manual of Style for citation format.* Manuscripts accepted for publication will be reviewed anonymously, and authors' names, including positions, addresses, and phone numbers, should appear only on the title page. Four copies of a manuscript, an abstract of no more than 150 words, and a biographical sketch of no more than 50 words should be sent to the Editor, *Journal of Policy History*, Saint Louis University, 3800 Lindell Blvd., P.O. Box 56907, St. Louis, MO 63156-0907. Please include with your submission a disk (IBM formatted for MS Word or Word Perfect) that contains the manuscript, abstract, and biographical statement. The editorial offices may also be contacted via email: jpolhist@slu.edu.

The *Journal of Policy History* (ISSN 0898-0306) is published quarterly by The Pennsylvania State University Press, USB 1, Suite C, University Park, PA 16802. Subscribers are requested to notify the Press and their local postmaster immediately of change of address. POSTMASTER: Send address changes to Johns Hopkins University Press, PO Box 19966, Baltimore MD 21218. Email address: jnlcirc@press.jhu.edu.

This journal is registered with the Copyright Clearance Center, 222 Rosewood Drive, Danvers, MA 01923. Libraries and other users registered with the CCC may photocopy any article in the journal provided that a base fee of \$1.00 per copy is paid directly to the CCC. This authorization does not extend to copies made for duplicating an entire issue, for creating anthologies, for advertising, or for reselling. For information about multiple copying for classroom use, write to the Permissions Manager, The Penn State Press, at the address above.

The journal is submitted to the following for indexing: P.A.I.S. International, Humanities Abstracts, Institute for Scientific Information, University Microfilms Inc., Sage Publications, Sociological Abstracts, Historical Abstracts, and IBZ-International Bibliography of Periodical Literature.

Copyright © 2004 by The Pennsylvania State University Press. All rights reserved. No copies may be made without written permission of the publisher.

Forthcoming Articles

Emilie Raymond (Virginia Commonwealth University, Richmond), “The Agony and the Ecstasy: Charlton Heston and the Screen Actors Guild”

Dean Kotlowski (Salisbury University), “With All Deliberate Delay: Kennedy, Johnson, and School Desegregation”

Ron Formisano (University of Kentucky), “Interpreting Right-Wing or Reactionary Neo-Populism: A Critique,” *Critical Perspectives*

Special Issues

Julian Zelizer (State University of New York, Albany), “New Directions in Policy History” (Winter 2005)

Richard R. John (University of Illinois, Chicago), “Nineteenth-Century Public Policy” (Winter 2006)